SPECIAL MEETING OF COMMISSION ON ENVIRONMENTAL JUSTICE <u>NO QUORUM</u> MEETING NOTES

Friday, November 3, 2017 (2:00 pm – 4:00 pm)

I. Introductions

• Teleconference

- Commissioner Kim Wasserman, Chair
- Commissioner Keith Harley
- Commissioner Millard Driskell
- Stephanie Bilenko NEIS
- Sharonda Williams Sierra Club
- Commissioner Veronica Halloway- IDPH
- Julianna Pino LVEJO
- Anthony Tindall Forest Preserves of Cook County
- Commissioner Lore Baker DHS Housing
- Commissioner Cheryl Johnson People for Community Recovery

Springfield

- Commissioner Chris Pressnall- IEPA Environmental Justice Officer
- Alec Davis IERG
- Commissioner Jerry Peck IMA
- Crystal Myers-Wilkens IEPA

Chicago

• No one at the James R. Thompson Center

II. Agenda

➤ Discuss and revise draft letter to Illinois Power Agency (IPA) Director Anthony Star commenting on the draft Long-Term Renewable Resources Plan.

III. Discussion

> Chair Wasserman

o purpose of the special meeting to discuss the draft letter to IPA, which was developed over the last few weeks by an internal working

Commissioner Peck

- Commission's recommendations are leading to the setting of policy by IPA and believes the Commission is overreaching in the draft letter
- o Solar For All involves a lot of money to be distributed
- o Policies set now will impact programs going forward
- Commission now suggesting use of CalEnviroScreen as recommended model when previously Commission simply suggested options
- o Commission was not going to choose the approach

> Commissioner Pressnall

 Emphasized that the Commission is responding specifically to the draft IPA plan, which states the proposed approach to determining environmental justice communities

Commissioner Peck

- Need to bracket Commission recommendations as being for use in Illinois Solar For All program
- Do not want it to become a precedent

> Julianna Pino

- Emphasized that the draft already states that recommendations concerning definition of "environmental justice community" are for the purposes of the Illinois Solar For All program only
- o Not meant as a precedent

Alec Davis

- o Questioned the compatibility with other state agency programs
- o Possibility of confusion with public and regulated facilities
- o Disclaimer needs added that for the purposes of the Solar For All program

Sharonda Williams-Tack

o The draft letter literally responds to the draft IPA plan, section by section

Commissioner Peck

- Setting a precedent
- o Will become the de facto EJ definition and have other implications
- Need disclaimers

> Commissioner Harley

- o IPA is defining "environmental justice community" pursuant to a legislative mandate
- o IPA requested guidance on its proposal

Commissioner Peck

- Should be clear that Commission's recommendations are not intended to be used in other programs at this point
- o May need to roadmap for a future discussion by the EJ Commission

> Crystal Myers-Wilkens

- Asked if no recommendation by Commission does the IPA still have define "EJ Community"
- Asked how the Commission affects or does not affect IPA's process

Commissioner Peck

- o Role is to advise, not pick policy
- IPA's EJ community definition should not become de facto definition of EJ Community

Julianna Pino

- Letter to IPA is in response to the draft Long-Term Renewable Resources Plan
- o IPA wants specific feedback at this point, not guide of options
- o If cannot agree, the Commission can be silent

> Alec Davis

- o IPA used the Commission's recommendations as a basis
- o IPA's definition is different than IEPA's definition
- o Definition not being adopted state-wide for all agencies and programs

Commissioner Harley

The draft letter is not saying or implying that using as a policy state-wide

Commissioner Peck

o The wording on Page 2 of the letter is too strong

≻ Keith Harley

 The EJ Commission has already voted on the recommendation concerning Cal Enviro Screen

Commissioner Peck

- o No, did not vote on a specific recommendation just gave options
- Should have standard definition and discussion

> Sharonda Williams-Tack

o Is taking out "strongly support language" enough to get agreement

Commissioner Peck

o That is not the only disagreement

> Chair Wasserman

- o Commission formed working group to gain consensus
- As to short timeframe, working group had four to five weeks, not just one week

Commissioner Peck

- o Objects to Chair Wasserman's statements
- Meeting is to discuss the work product of the group
- o Effectively saying "take it or leave it"
- Will affect programs for decades to come
- FEJA did environmental damage to communities, take money out of lowincome communities
- Perhaps in the future the Commission should tackle the definition of "EJ Community"

.

> Commissioner Harley

- o Working group spent 15 hours meeting
- o Chair Wasserman's point was not "take it or leave it"
- o Meetings were open to all to participate
- o This is a legislative mandate of FEJA
- Will be maps generated and nothing can stop that

> Alec Davis

- o Make explicit that recommendations are for the limited purpose of FEJA
- o Maps are for FEJA, not for statewide EJ implementation

Commissioner Harley

o First paragraph makes it explicit that for the purposes of FEJA only

Commissioner Peck

May want to walk back your comments

> Commissioner Harley

O What specific comments?

Commissioner Peck

Now is the time to address concerns

Julianna Pino

Chair Wasserman has been trying to go through the letter

> Chair Wasserman

- o The process has been open
- o Look at the working in the first paragraph

Commissioner Peck

Look at the language on second page, concerning CalEnviroScreen and state that the recommendation is for the purpose of FEJA only

Alec Davis

o I agree

Sharonda Williams-Tack

o Delete "strongly support" and state that providing some indicators?

Julianna Pino

- o Agrees with that approach
- Agnostic as to method, provide indicators

Commissioner Peck

Will offer additional suggestions

> Alec Davis

• What process did the working go through?

> Commissioner Pressnall

- Provided an overview of the working group process
- Worked from May 2017 letter
- Looked at environmental indicators
- Looked at map generated by Troy Hernandez
- o Found, as an example, the southern Illinois did not have an EJ areas

> Alec Davis

- o That's significant
- o Something to be looked at

Crystal Myers-Wilkens

- The IPA has an annual evaluation process
- o There is the ability to go back and add recommendations to the IPA

Chair Wasserman

o Supportive of the evaluation process

Commissioner Pressnall

o Concept of self-selection is important

Julianna Pino

- Support communities getting involved in the evaluation process
- Important to note that 75% of Illinois Solar for All money is earmarked for low-income communities and 25% for environmental justice communities

> Sharonda Williams-Tack

- There are additional data sources that should be include, need to develop indicators
- o IDPH provided some datasets

Commissioner Pressnall

 The impact of adding indicators is unknown and granularity of the data is a known issue

Alec Davis

o How does the data fit in?

> Commissioner Wasserman

 Evaluation of data important because we are asking to add the indicators, not sure how it will play out

Commissioner Harley

 When the plan is approved by the ICC, IPA will work with the EJ Commission to designate areas

Alec Davis

o Need to make clear that only for the Illinois Solar For All program.

Commissioner Peck

o Concurred

> Commissioner Harley

o Where should we add explicit language?

> Alec Davis

o IPA should explicitly state for FEJA only

> Commissioner Peck

- o Wishes legislation hadn't used the term "EJ", leads to confusion
- Self-selection is an issue in other contexts

Commissioner Pressnall

Noted that self-selection is part of the public participation process

Julianna Pino

o IPA already signaled that going to be explicit as to the definition of "EJ"

Commissioner Pressnall

New IPA draft separates demographics and environmental indicators

> Chair Wasserman

o What else needs changed in the letter?

> Alec Davis

O What is significance of block versus tract?

Commissioner Pressnall

Provided an overview of census block versus tract

Julianna Pino

- o Explained what other states use
- Block is more specific and tract tends to dilute demographics
- o CalEnviroScreen utilizes tract in some situations and is an issue in rural areas

Alec Davis

O Why selecting block versus tract?

Julianna Pino

Block is more accurate, what used by USEPA and IEPA

Alec Davis

 Commented that it is hard to visualize, would like to toggle between block and tract

Julianna Pino

- Tract dilutes, folks may drop out of analysis
- Should provide guidance on track versus block

> Crystal Myers-Wilkens

o We should proceed with specific comments to the letter

Commissioner Peck

o Page 6, add "may" collaborate with the Commission

Commissioner Harley

o Draft letter mirrored what the IPA already stated

> Sharonda Williams-Tack

o EJ Commission has a statutory charge to speak on EJ issues

> Commissioner Peck

o Overreaching by saying "will"

Julianna Pino

• We have to be specific at this stage of the process

Commissioner Peck

o Reads as though the Commission is forcing itself into the process

> Chair Wasserman

o Let's change "will" to "may"

Julianna Pino

Agrees

Alec Davis

- Asking IPA to commit, should just offer to assist
- Recommending language that clear maps for EJ for Solar For All Program only
- o How would "sample community" work?
- Want to work with IPA on the whole model

Julianna Pino

- o It's a public process so will be draft maps released
- o Should we ask for maps before they are publicly released?

Alec Davis

o Is there a self-designation process?

> Commissioner Pressnall

o IPA is attempting to determine the appropriate process

> Alec Davis

Should suggest a fair process

Julianna Pino

IPA should establish the process

> Crystal Myers-Wilkens

Probably will use the same data

> Commissioner Pressnall

 Explained the IEPA's concept of self-selection in regards to the community outreach process

Commissioner Peck

Needs to make sure all comments framed as for purposed of FEJA

> Chair Wasserman

o 25% is the goal for EJ communities, read it

Julianna Pino

- Explained Illinois Solar For All Working Group rationale
- Shouldn't re-release money, EJ communities need time to get programs together
- o Agrees with priority of grassroots organizations
- o Shouldn't spend all money in year one

Alec Davis

o May be issue with IPA rolling money over year to year

> Chair Wasserman

- Evaluation process is important
- Meaningful participation for EJ communities, using NEJAC model

> Sharonda Williams-Tack

o Independent evaluator will be meeting with the public

Chair Wasserman

- o Consumer protections are an important component
- o Thanked Commissioner Harley for his work on this issue

> Commissioner Harley

- o There will be new interactions, could be incomplete or misleading information
- Not mere speculation
- o Illinois alternative retail electricity supplier program
- o Endanger credibility of programs as whole
- o IPA's proposals are robust
- Four proposals
 - Approved vendors
 - Monitoring of consumer complaints
 - Federal and state statutes
 - Alternative retail electricity approach
 - ARES uses "reasonable person" standard
 - IPA
 - o Language spoken by consumer not strong enough
 - Need language selected by consumer

Commissioner Peck

o Generally concerned with the consumer protection section

Commissioner Harley

o The IPA's draft plan has a long consumer protection section in its draft plan

Commissioner Peck

- We are presuming two things
 - Bad actors
 - Presuming that IPA cannot protect consumers

Commissioner Harley

 Draft plan says that protections are needed because of problems with the ARES program

Commissioner Peck

- Does not like the way it is worded
- o Should be a better way to approach the issue

> Commissioner Harley

We recite what the IPA says

> Alec Davis

- Questions whether it is the role of the EJ Commission to comment on consumer protections
- Beyond scope and uncomfortable doing so

Commissioner Harley

o Legislation answers that question by directing money to EJ communities

> Alec Davis

- Not inherently environmental issues
- What about groups that specialize in consumer protections, have we reached out

> Commissioner Harley

- Yes, he has reached out
- o IPA has invited comments on this issue

Alec Davis

- Need to look at the charge of the EJ Commission
- Consumer protections impact communities

> Commissioner Harley

- o If we were discussing a weight loss product, telecommunications product, then no, EJ Commission should not weigh in
- This is energy and should have environmental benefits

Commissioner Peck

o The Commission would be picking a fight

> Commissioner Harley

- o Who would we be picking a fight with?
- Looking at charge in legislation, the EJ Commission is to review state law and policies related to EJ

> Crystal Myers-Wilkens

 Consumer protections should be part of Commission because funding is backbone of the Illinois Solar For All program

Commissioner Peck

Other groups are more properly suited to address this issue

> Chair Wasserman

- Consumer protection is related to energy
- o Believes that it is within the purview of the Commission

Commissioner Peck

Asks that the consumer protection language be removed

> Alec Davis

Concurs

Commissioner Peck

- o Money set aside for remediation in 10-15 years?
- Have toxic waste strapped to a building
- o Ready to move on with the discussion

> Commissioner Pressnall

Need to vote on language

Chair Wasserman

Will a vote pass with changes

Commissioner Pressnall

Need to vote on consumer protection language

> Alec Davis

o Need to see letter with final language before a vote should be taken

Commissioner Driskell

O Vote pending consumer protection language?

Commissioner Peck

o Would prefer to the miss the deadline for submittal of comments to IPA

> Crystal Myers-Wilkins

Should we vote on consumer protection language?

> Chair Wasserman

- o Can we vote on letter besides consumer protection?
- Wants to submit something to the IPA

Commissioner Peck

Not comfortable voting without reviewing the final language

> Chair Wasserman

Let's call a special meeting November 9, 2017 in the afternoon

Commissioner Baker

o So 3:30 pm on November 9?

> Commissioner Harley

- May not be a census vote and we need to know the implications for the Commission and the letter
- o May be those abstaining, dissenting
- o Majority of a quorum the standard? Should we ask the IAGO?

> Chair Wasserman

We need guidance

Commissioner Peck

- o In my experience, there is no unanimous standard
- o Dissenters may want to submit separate comments

> Chair Wasserman

• We need an explanation as to what a vote means

> Commissioner Baker

o Next Commission meeting is at 3:30 pm, Thursday, November 9

IV. Next meeting date and location

November 9, 2017 – 3:30 pm until 5:00 pm

V. Adjournment

• At 4:10 pm